

THE FLINN REPORT

ILLINOIS GENERAL ASSEMBLY
JOINT COMMITTEE ON ADMINISTRATIVE RULES

Elaine Spencer, Editor

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The Flinn Report is a weekly summary of regulatory actions of State agencies published in the *Illinois Register* and action taken by the Illinois General Assembly's Joint Committee on Administrative Rules (JCAR). The Flinn Report honors founding JCAR member Representative Monroe Flinn, and is designed to inform and involve the public in changes taking place in agency administration.

Adopted Rules

▪ VEHICLE TITLES

The SECRETARY OF STATE adopted amendments to Certificates of Title, Registration of Vehicles (92 IAC 1010; proposed at 49 Ill Reg 12451) effective 2/11/26 at 50 Ill Reg 3508, that institute a process for adding a beneficiary (to whom ownership will pass upon the death of the current owner) to the title of a vehicle. The current title holder must be an individual (not a business entity) and can specify only one beneficiary, which may be an individual or a business. A title with a lienholder or a joint owner cannot include a beneficiary. Upon the death of the owner, the beneficiary will own the vehicle but must apply for a new title and registration (license plates) to complete the process. The rulemaking also clarifies that a specially constructed vehicle may not include a frame acquired from a vehicle with a junk certificate and cannot be titled and registered as a specially

constructed vehicle if the frame came from a junk vehicle. Finally, the rulemaking adds a new Appendix E listing acceptable and unacceptable identification and residency documents for title and registration transactions. Those affected by this rulemaking include vehicle owners, auto body shops and others who build or rebuild vehicles.

**Second Notices, Page 2
No Proposed Rules This Week**

UNINSURED DRIVERS

SOS also adopted amendments to the Part titled Illinois Safety Responsibility Law (92 IAC 1070; proposed at 49 Ill Reg 14107) effective 2/17/26 at 50 Ill Reg 3530, implementing PA 104-260. Under the Illinois Safety Responsibility Law, uninsured drivers involved in a vehicle crash will have their licenses suspended unless they post security with SOS in an amount expected to

cover any damages resulting from the crash. The PA and this rulemaking state that the suspension will terminate when the statute of limitations for filing suit for damages related to the crash expires with no suit having been filed or pending. (Previously, the suspension lasted two years regardless of the statute of limitations for filing suit.) If the driver posted security to remove the suspension, the security may now be returned upon the expiration of the statute of limitations.

DISABILITY PARKING

SOS adopted amendments to Rules of the Road - Persons With Disabilities Parking Program (92 IAC 1100; proposed at 49 Ill Reg 12647) effective 2/11/26 at 50 Ill Reg 3541, implementing Public Act 104-88, which extends disability parking plate and placard certification from 4 to 5

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ADOPTED RULES: Rules adopted by agencies this week. **EMERGENCY RULES:** Temporary rules adopted for no more than 150 days.

PROPOSED RULEMAKINGS: Rules proposed by agencies this week, commencing a First Notice public comment period of at least 45 days.

PEREMPTORY RULES: Rules adopted without prior public notice or JCAR review as authorized by 5 ILCS 100/5-50.

▪ - Designates rules of special interest to small businesses, small municipalities and/or non-profit organizations. Agencies must consider comments from these groups and attempt to minimize regulatory burdens on them.

QUESTIONS/COMMENTS: Submit mail, e-mail or phone calls to the agency personnel listed below each summary.

RULE TEXT: First Notice proposed text, emergency rule and peremptory rule text is available at the Secretary of State website (<https://www.ilsos.gov/departments/index/register/home.html>) or at the Illinois General Assembly website (<http://www.ilga.gov>) under "Illinois Register". Second Notice text for proposed rulemakings (original version with any changes made by the agency during First Notice included) is available at the JCAR website.

Adopted Rules

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years and allows SOS to begin issuing 5-year plates and placards to holders upon expiration of their current 4-year plates/placards. The rulemaking also allows applicants who do not have an Illinois driver's license or identification card to use a valid identification number issued by the U.S. military, or a federally issued Medicare or Medicaid ID number, on their application in lieu of a driver's license or state ID card number. A person with a disability who has no valid identification or vehicle registered in their name may submit the ID card number of their parent or legal guardian instead.

Questions/requests for copies of the 3 SOS rulemakings: Pamela Wright, SOS, 298 Howlett Building, Springfield IL 62756, 217-785-3094, pwright@ilsos.gov

▪ DRINKING WATER

The POLLUTION CONTROL BOARD adopted amendments to Primary Drinking Water Standards (35 IAC 611; proposed at 49 Ill Reg 13118) effective 2/17/26 at 50 Ill Reg 2531, that implement "identical in substance" updates to the U.S. Environmental Protection Agency's National Primary Drinking Water Regulations (NPDWRs) approved in 2024. These changes include approval of 93 alternative testing methods for analyzing contaminants in drinking water; adding new regulations for 6 per- and

poly-fluoroalkyl substances (PFAS, commonly known as "forever chemicals"); updates to lead and copper rules; and corrections to previously published USEPA rules. Those affected by this rulemaking include municipalities and water districts.

Questions/requests for copies: Clerk's Office, PCB, 60 E. Van Buren St., Ste. 630, Chicago IL 60605, 312-814-3620. Please reference docket R25-1/25-9. Interested persons may download copies of the Board's opinions and orders in R25-1/R25-9 from the Board's Web site at <http://www.pcb.illinois.gov>

Second Notices

The following rulemakings were moved to Second Notice this week by the agencies listed below, commencing the JCAR review period. These rulemakings will be considered at the March 24, 2026, meeting in Springfield. Other items not published in the *Illinois Register* or The Flinn Report may also be considered. Further comments concerning these rulemakings should be addressed to JCAR at jcar@ilga.gov.

BOARD OF BOILER AND PRESSURE VESSEL RULES

Boiler and Pressure Vessel Safety (41 IAC 2120; 49 Ill Reg 16123) proposed 12/26/25

CHIEF PROCUREMENT OFFICER FOR DEPT OF TRANSPORTATION

Chief Procurement Officer for the Department of Transportation – Contract Procurement (44 IAC 6; 49 Ill Reg 16138) proposed 12/26/25

DEPT OF AGRICULTURE

Illinois Pesticide Act (8 IAC 250; 49 Ill Reg 14336) proposed 11/7/25

DEPT OF HUMAN SERVICES

Autism Research Fund Scientific Review Committee (Repealer) (59 IAC 270; 49 Ill Reg 15684) proposed 12/12/25

DEPT OF INSURANCE

Construction and Filing of Accident and Health Insurance Policy Forms (50 IAC 2001; 49 Ill Reg 16157) proposed 12/26/25

DEPT OF PUBLIC HEALTH

Manufacturing, Processing, Packing or Holding of Food Code (77 IAC 730; 49 Ill Reg 12370) proposed 10/3/25

Compassionate Use of Medical Cannabis Pilot Program (77 IAC 946; 49 Ill Reg 15503) proposed 12/5/25

DEPT OF TRANSPORTATION

Roadside Memorials (92 IAC 549; 49 Ill Reg 15937) proposed 12/19/25

Next JCAR Meeting: Tuesday, March 24, 10:30 a.m.

Room C-1, Stratton Bldg., 401 S. Spring St., Springfield

Meeting will be live streamed on the JCAR website

Joint Committee on Administrative Rules

Senator Bill Cunningham, Co-Chair

Senator Cristina Castro

Senator Donald DeWitte

Senator Dale Fowler

Senator Napoleon Harris, III

Senator Sally Turner

Representative Ryan Spain, Co-Chair

Representative Eva-Dina Delgado

Representative Jackie Haas

Representative Steven Reick

Representative Curtis Tarver, II

Representative Dave Vella

Kim Schultz, Executive Director ■ Kevin Kulavic, Deputy Director

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